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City and County of San Francisco London N. Breed Mayor

# Sugary Drinks Distributor Tax Advisory Committee Infrastructure Subcommittee

## **DRAFT MINUTES**

January 7, 2020 2 PM 25 Van Ness Avenue, Suite 710

\*Please note that public comment will be held after every agenda item. If a member of the public would like to comment on a topic that is *not* on the agenda, they may do so during general public comment at the start of the meeting. Please see the *Notes* section of this document for additional information.

## Order of Business:

1. Call to Order / Roll Call [discussion and action]

Present: Larry McClendon, Derik Aoki, Linda Barnard, Michelle Kim, Rita Nguyen

Meeting called to order at 2:07pm

2. Approval of December Meeting Minutes [discussion and action]

Page 2: Evaluation - will additional funds be needed - add question mark at end

Rita motions to approve minutes with edit. Michelle seconded the motion and minutes are approved.

3. Approval of Agenda- [discussion and action]

In an interest of time, agenda item 8 will be 15 minutes and agenda item 8 will 15 minutes.

Derik motions to approve agenda with timing edits. Rita seconded the motion and the agenda was approved.

- 4. General Public Comment No public comment
- 5. House Keeping [discussion and possible action]
  - a. Data & Evidence Subcommittee Update no update
  - b. Community Input Subcommittee Update no update
  - c. Review of annual report sections (including infrastructure)

Staff presented members with a draft 2020 annual report outline with SDDTAC recommendations as being moved up sooner in the document in comparison to the 2019 SDDTAC annual report. Evaluation and data will be subsequently come after the recommendations. Members agreed to annual report outline.

Michelle presented the updated draft infrastructure subcommittee annual report section. Members suggested to reverse the dates noted for Roberto Vargas and Jorge Rivas. It was also noted to add Larry McClendon to the list of members.

Michelle shares with members that she added the work the committee has been involved with for SDDTAC strategic planning. She explained the description of the infrastructure committee and what has been done in the past year. Members suggested adding the task of developing an accountability framework requested by the community input subcommittee.

Rita raises the question in reference to the duties of the subcommittee section 1d. track the economic impact of the tax on small businesses and larger corporations and 1h. help merchants comply with the tax, if that is what SDDTAC is doing. Larry responded that SDDTAC has not defined the two terms and whether it is reflected in the budget. Larry will revisit tasks and follow up with Jorge Rivas and to determine if OEWD can take the lead.

Derik suggested for the future considerations section to possibly include language that describes how the SDDTAC can be more active in providing input into policy decisions. Member suggests that it may not fit within the scope of the infrastructure subcommittee and would still need to determine how it will be operationalized. Another member noted that as SDDTAC members, they are not positioned to elevate an issue but rather to listen to experts and provide recommendations. Member suggested that discussion can be tabled and possibly have a subset committee that would support advocacy groups that could focus on policy. Michelle suggested to table for another meeting in the interest of time.

6. Strategic Plan Discussion [discussion]

Members reviewed slides from Raimi & Associates. Goal draft explanations are too long. Healthy People explanation, third sentence delete: root cause from sentence. Member recommended to reinsert "root causes of health inequities" into the Healthy Places explanation since it focuses on built environment.

Impact and Outcomes page – increase in workforce development. Members suggested that SDDTAC job creation is being done however job training is not. Members agreed to change the language to read: Increase in economic opportunity. Additionally members agreed to remove "increase access to clean drinking water" from community & economic outcomes to behavioral outcomes.

Draft strategies Goal 1 Healthy People 1) sentence is not grammatically correct; can be revised to read "...community power that can address health inequities". Member suggested adding examples to healthy people draft strategies, similar to Healthy Places examples. Root causes noted in Goal 1 strategies should be moved to Goal 2 healthy place strategies, in order to reverse the power dynamic and address the underlying social determinants of health. Member suggested that outcomes should match strategies, increase in breastfeeding is included in outcomes but not in the strategies. Member suggested that the support for SDDTAC slide should provide context and addred examples.

- Review of FY 19-20/20-21 budget and considerations for FY 21-22 budget recommendations 45minutes
  - a. Infrastructure Needs

Backbone staff shared overview of DPH infrastructure funds and needs. It was noted that currently \$800K is adequate, however for future years' budget, it will need to be increased due to cost of living, salary increases and funds to support the purchase of sales data. Staff also shared that support for a policy, systems and environment consultant would be helpful as grants coordinator will be on leave for up to 6 months and would like for continuity of grantee support which would be categorized under the professional services line item.

Derik shared that there are no funds committed to breastfeeding. Committee agreed to adding breastfeeding to the proposed SDDTAC budget recommendations and suggested to put into food access and/or community based grants. Rita will follow up with DPH/MCAH to determine funding amount for breastfeeding and share with Derik.

Members discussed whether to view budget framing on priorities of the Mayor or to remain constant with SDDTAC recommendations. Various way of looking at the budget from determining differences of funds and carving out recommendations, having a back up plan if funds are allocated to support Mayor priorities. Members agreed to having the following questions answered to support their budget recommendations:

- What are the Mayor's priorities?
- How much should subcommittee align with Mayor's allocations versus SDDTC original budget recommendations?
- How much does subcommittee want allocated for RPD and have plan b especially since funds are already designated?
- \$250K designated for media
- Breastfeeding to be included as part of SDDTAC budget recommendations
- Are there other funding buckets that need funds and where would funds be taken from?
- 8. Co-Chair and Subcommittee Chair Nominations [discussion and possible action]

Michelle presents By Laws Current Language and Suggested Language for Election of Officers and Terms of Offices. Derik recommends the following language to be added: "The Committee shall elect Co-Chairs annually in March or after adopting the annual report, whichever is later."

Suggested language will be shared with SDDTAC and voted on at January 15, 2020 SDDTAC meeting.

- 9. Discuss possible agenda items for 2/4/2020 Meeting [discussion and possible action]
  - Voting of official/unofficial members
  - Continuation of strategic planning discussions
  - Budget considerations and recommendations
  - Annual report section future considerations
- 10. Public Comment No public comment
- 11. Adjourn

Rita moves to adjourn meeting. Larry seconded the motion. Meeting adjourned at 4:01pm

General Public Comment: At this time, members of the public may address the SDDTAC Advisory Committee on items of interest to the public that are within the subject matter jurisdiction of the Committee but do not appear on the agenda.

With respect to agenda items, the public will be given an opportunity to address the Committee when the item is reached in the meeting. Each member of the public may address the Committee for up to three minutes.

The Brown Act forbids a Committee from taking action or discussing any item not appearing on the posted agenda, including those items raised at Public Comment. In response to public comment on an item that is not on the agenda, the Committee is limited to:

- Briefly responding to statements made or questions posed by members of the public, or
- Requesting staff to report back on a matter at a subsequent meeting, or
- Directing staff to place the item on a future agenda. (Government Code Section 54954.2(a).) 10.

Each action item will hold public comment before a vote is made.

Explanatory documents are available at the 25 Van Ness Ave, Suite 500 during regular business hours. If any materials related to an item on this agenda have been distributed to the SDDTAC after distribution of the agenda packet, those materials are available for public inspection at the address above during normal business hours.

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Item	SDDTAC Rx Amount	SDDTAC Rx %	SDDTAC Rx Agency	Mayor's Budget	% of Mayor's Budget	Mayor's Proposed Agency	Variance
Community-							
Based Grants	\$4,290,000		DPH/CHEP	\$2,995,000	26.76%	DPH	
		41.25%		\$300,000	2.68%	SFUSD via DCYF	
			Comm Engage	\$50,000	.45%	Total	-\$345,000
School Food, Nutrition Education,	\$1,000,000	14.42%	SFUSD	\$1,500,000	14%	SFUSD via DCYF	\$0
Student Led Action	\$500,000		SFUSD	\$500,000		SFUSD via DCYF	
Food Access	\$1,000,000	9.62%	DPH	\$1,000,000	10%	DPH	\$35,000
Healthy Retail SF	\$150,000	1.44%	OEWD	\$150,000	1%	OEWD	\$0
Oral Health	\$1,000,000	9.62%	DPH – Task Force	\$450,000	4.02%	SFUSD via DCYF	
			Sealant Pgm	\$450,000	3.13%	DPH	
			Edu/Case Mg	\$1,000,000	8%	Total	\$0
Infrastructure	\$1,000,000	11.92%	DPH/CHEP	\$1,000,000	8%	DPH	-\$240,000
Water Access – SFUSD	\$0	2.88%	SFUSD	\$0	4%	SFUSD via DCYF	\$0
Water Access - Public Spaces	\$300,000	210070	PUC/DPH	\$300,000	2.68%		
SF Recreation & Parks	\$520,000	5%	RPD	\$2,895,000	5%		\$2,375,000
HOPE SF Peer Enhancements	\$400,000	3.85%	N/A	\$400,000	0%	DPH	\$400,000
Total	\$10,400,000	100.0%		\$11,190,000	100%		

## Comparison between SDDTAC Recommendations and Mayor's Allocations FY 19-20

#### Description of intended purpose from Mayor's Budget

Community-Based Grants: Funding to issue grants to CBOs for programs and services in the following areas (1) Health Education, (2) Physical Activity, (3) Food Access, and (4) a Media/Awareness Campaign. School Food, Nutrition Education, student-led action: Funding to (1) improve the quality of school meals, (2) support nutrition education, and (3) support student-led efforts to decrease consumption of SSBs and increase awareness around students.

Food Access: Healthy Food Purchasing Supplement

Healthy Retail: Will provide Healthy Store makeovers to 2 additional stores and continue ongoing providing support to 10 stores.

Oral Health school-based: Funding to support oral health in schools, including the cost of sealants.

Oral Health: Funding for Community Task Forces

Infrastructure: To fund a contract through DPH for facilitation and strategic support for the SDDTAC. Will also support research needs, including purchasing of data, and costs at DPH related to the administration of CBO grant program.

Water Access: One-time for the installation of water refilling stations in schools. Also can be used to purchase refillable water bottles for students.

SFRPD: Funding to Rec Park to provide continued support of the Peace Parks program.

Hope SF Peer Enhancements: Fund training and peer wage increases.

#### SDDTAC Recommendations FY19-20 and 20-21

	FY19-20	FY20-21	%	Department
COMMUNITY-BASED GRANTS				
Health education, food security, physical activity	\$3,260,000	\$3,260,000		DPH/CHEP
CBOs working with SFUSD	\$300,000	\$300,000		DPH/CHEP
Media	\$680,000	\$680,000		DPH/CHEP
Community engagement	\$50,000	\$50,000		DPH/CHEP
TOTAL COMMUNITY BASED GRANTS	\$4,290,000	\$4,290,000	41%	
SFUSD				
School Food, Nutrition Ed	\$1,000,000	\$1,000,000		SFUSD via DCYF
Student Led Action	\$500,000	\$500,000		SFUSD via DCYF
TOTAL SFUSD	\$1,500,000	\$1,500,000	14%	
FOOD ACCESS				
Healthy Food Purchasing Supplement	\$1,000,000	\$1,000,000		DPH/CHEP
Healthy Retail	\$150,000	\$150,000		OEWD
TOTAL FOOD ACCESS	\$1,150,000	\$1,150,000	11%	
ORAL HEALTH				
Community task forces	\$450,000	\$450,000		DPH/MCAH
School-based sealant application	\$350,000	\$350,000		DPH/SF Health Network
School-based education and case management	\$200,000	\$200,000		SFUSD via DCYF
TOTAL ORAL HEALTH	\$1,000,000	\$1,000,000	10%	
INFRASTRUCTURE				
DPH Infrastructure	\$1,000,000	\$1,000,000		DPH/CHEP
Strategic planning	\$40,000	\$ -		DPH/CHEP
Evaluation	\$200,000	\$200,000		DPH/CHEP
TOTAL INFRASTRUCTURE	\$1,240,000	\$1,200,000	<b>12%</b>	
WATER ACCESS				
Water Access - SFUSD	\$ -	\$340,000		PUC via RPD/DPW?
Water Access - Public Spaces	\$300,000	\$ -		PUC via RPD
TOTAL WATER ACCESS	\$300,000	\$340,000	3%	
SF Recreation & Parks	\$520,000	\$520,000	5%	RPD
HOPE SF Chronic Disease Equity	\$400,000	\$400,000	4%	DPH/Behavioral Health
Total Proposed	\$10,400,000	\$10,400,000	100%	

	Budget Descriptions
COMMUNITY-	City Departments should contract directly with CBOs through an RFP process managed through the
BASED GRANTS	Community Health Equity and Promotion (CHEP) Branch of the Department of Public Health. CBG should
Health education, food security, physical activity	<ul> <li>support community-based programs and services that address the health inequities of those most targeted by the beverage industry. Funding should go to Community Based Organizations (CBOs) and Faith Based Organizations (FBOs) for the following strategies: <ol> <li>Health Education activities including, chronic disease prevention, healthy eating and active living, tap water promotion, oral/dental health</li> <li>Physical Activity opportunities, including: a) Dance and movement, sports, yoga, walking groups, biking, etc.; b) Efforts to influence changes to the built environment (ie sidewalks, streets, parks, buildings, etc) or safety of the built environment that facilitates increased physical activity and walking and biking for utilitarian trips, sometimes referred to as active transportation); and c) pursuit of institutional or local policies that facilitate physical activity and active transportation (such as adequate PE time and instructors, commuter benefits for active transportation, etc)</li> <li>Healthy Eating/Food Security*, including: a) Community-based pantries, community-based hot meals, community kitchens and community home delivery services; b) Increased financial resources (i.e. wages, income, government nutrition supplements, vouchers, etc.); c) Changes to the built environment that facilitate food security; and d) Pursuit of institutional or local policies that facilitate food security; and d) Pursuit of institutional or local policies that facilitate food security.</li> <li>Water Promotion, such as support for Spa Water Supplies, station maintenance/beautification, refillable water bottles to distribute to communities, water testing</li> <li>Community Based Participatory Research</li> </ol> </li> </ul>
	7% of all CBO funding (eg 7% of approximately \$4.3 million) should go towards CBOs implementing
CBOs working with SFUSD	programs/initiatives that take place in school settings. Funding to issue grants to CBOS should follow the guidelines above.
Media	To develop and implement a media campaign focused on the impact of the SDDT with an emphasis on grassroots, community-led storytelling. Community Based Participatory Principles will be utilized in the development of the storytelling campaign, with CBOs funded to co-develop the campaign with a contracted media agency. The funds should support both a local and regional media campaigns. The regional campaign should be in coordination with other jurisdictions with similar sugary beverage taxes to leverage resources and augment the intended goals of the SDDTAC. A portion of the local media campaigns must include a merchant education component. A smaller proportion of the funds (to be determined by the Department of Public Health and any contracted entities) may support media/communications campaigns that highlight the health harms of sugary beverage intake and encourage tap water consumption. A portion of the funds must include merchant education. The local campaign must include merchant education component. DPH/CHEP will contract with media agency, and oversee the campaign progress, with guidance from the Community Input Subcommittee on the local and regional community-led story telling campaigns and guidance from the Infrastructure Subcommittee on the merchant focused campaign.
	Community engagement activities (ex. community conveners, focus groups, town halls, attending existing
Community engagement	community meetings, etc.) to ensure that meaningful community engagement opportunities are fully integrated throughout the work of the SDDTAC, so that impacted populations can inform the decisions of the full committee.
SFUSD	
	To improve the quality and appeal of school meals and support nutrition education to increase participation
School Food, Nutrition Ed	in school meal programs (for example: cooking and serving equipment, staff professional development, and innovative procurement and menu strategies to increase freshly prepared food). Funding will target schools with the largest populations of high-risk students that are disproportionately targeted by the sugary drinks industry.
Student Led Action	Support student led efforts to decrease consumption of sugary drinks and increase awareness of sugary drinks consumption among students, with focus on schools with the largest populations of high-risk students that are disproportionately targeted by the sugary drinks industry. SFUSD should provide to SDDTAC a proposal of how funding will be spent through student led action.
FOOD ACCESS	

Healthy Food Purchasing Supplement	Support programs that increase financial resources to purchase healthy food such as vouchers and food purchasing incentives. This investment is meant to support both the communities most impacted by the health consequences of sugary beverage consumption and to support the local economy including local merchants. These funds should be RFPed out to CBOs and FBOs according to the Community Based Grants guidelines.
Healthy Retail	Supporting small business to increase healthy food access in high risk and impacted communities and neighborhoods by: 1) supporting business operations; 2) promoting community engagement; and 3) improving the retail environment.
ORAL HEALTH	
Community task forces	Support development of community infrastructure such as oral health community task forces that incorporate diverse stakeholders for outreach, education, and interventions to address the oral health needs of children in high risk populations.
School-based sealant application School-based	Support school-based and school-linked preventive oral health programs within SFUSD schools serving high risk target populations. This should also support SFUSD dedicated oral health staffing.
education and case management	
INFRASTRUCTURE	
DPH Infrastructure	<ul> <li>A. Personnel</li> <li>1) Backbone staffing to support SDDTAC a. A program manager to provide backbone staffing to the SDDTAC, including: i) Staffing full committee and 3 subcommittees in compliance with Sunshine and Brown Acts; ii)</li> <li>Coordinating among city agencies and funded CBOs to promote collective impact; iii) Help guide vision and strategy of SDDTAC, support aligned activities; manage SDDTAC work and timeline; and iV) Working with evaluation team to establish shared measurement practices b. As necessary, manage citywide/soda tax impact media c. Develop/Compile and Manage completion of SDDTAC Annual Report d. Manage SDDTAC biennial nominations process</li> <li>2) Staffing to support DPH SDDT implementation of community based grants a. Manage work of contractors, including: i) develop and implement CBO RFP process; ii) provide technical assistance for CBOs and merchants; iii) promote collective impact in coordination with SDDTAC backbone staff and City Agencies; and iv) work with evaluator and SDDTAC backbone staff to develop and implement evaluation plan and evaluation technical assistance.</li> <li>3) Staffing to support research and evaluation of SDDT impact, including data purchases as necessary a. At least 1.0 FTE epidemiologist; b. Support data analysis for annual report; c. Manage data purchase; d. participate in development and implementation of SDDT evaluation</li> <li>B. Professional services including: i) technical assistance for funded CBO and FBO; ii) evaluation - to implement evaluation framework and evaluate funded city agencies, CBO and FBO, and process evaluations from applicants, and provide evaluation technical assistance; iii) city attorney to provide ongoing technical consultation</li> <li>C. Materials/Supplies for meetings and printing costs</li> <li>D. Training to support staff development</li> <li>E. Data for collection (pricing), analysis (Nielsen) and purchase (IRI)</li> </ul>
Strategic planning	Strategic planning consultant to facilitate the SDDTAC in creating a strategic plan to guide the work. The development of this plan should be informed by multiple guiding principles to at least include: the 10 essential public health services, community input regarding its priorities and needs, lessons learned and best practices from other jurisdictions that have implemented similar taxes. The strategic planning process should address, among other aspects, the near and long term strategic goals of the SDDTAC; the role of CBOs, FBOs, and city agencies in achieving this vision; how the SDDTAC's goals fit within the context of city-wide coalitions with similarly aligned goals
Evaluation	Additional funds for evaluation may: a. support community based participatory research (ex. street intercept, merchant interview, focus groups) b. develop a system to collect data c. expand technical assistance d. conduct more qualitative evaluation that can help develop stories that describe impact of tax

WATER ACCESS	
Water Access - SFUSD	To install hydration stations at low income schools serving students with health disparities (ex. Bayview, Chinatown, Mission), to elevate the schools to the Silver or Gold standard for hydration stations (i.e. one on each floor, centrally located, and conduct water education). Funds may support purchase of Spa Water Supplies, station maintenance and beautification, refillable water bottles to distribute to students, water testing.
Water Access - Public Spaces	To install or upgrade existing hydration station(s) in public spaces that target high-risk populations that are disproportionately targeted by the sugary drink industry (community identified public spaces). This funding should support high-quality, visually appealing, stations that can serve as a highlighted example of the potential for hydration stations. This can include beautifying and optimizing current station(s) or creating new one(s).
SF Recreation & Parks	To support staffing and supplies, including healthy food, for Peace Parks programs in target populations
HOPE SF Chronic Disease Equity	To fund services to public housing residents in the HopeSF sites. Public housing is a known risk factor for diet sensitive health disparities. The concentrated poverty and resource isolation intensify the impact of race and poverty. This funding will be used to support resident peers, trained as community health workers, to provide health education, chronic disease self-care programs, and linkages to care. Each of the 4 sites will have two full time peer community health workers who will provide a variety of programming. The funding supports both wages and some program expenses.

\* Funding should support programs and services that increase financial resources to purchase healthy food; access to healthy fruits and vegetables while minimizing processed foods for high-risk communities; foods that are affordable and convenient; and programs that support the consumption of healthy foods including the ability to prepare and store meals and the knowledge of basic nutrition, food safety and cooking. Priority programs should incorporate a community-based food security perspective and have demonstrated increased ability of food insecure residents to purchase, access, and consume consumption of healthy, fresh, low-to-no cost and culturally appropriate foods, including but not limited to food vouchers/incentives, transportation and delivery and prepared foods.

PROGRAM	DEPARTMENT	DESCRIPTION	
Food Security – Healthy	DPH	Maintain current service levels: Vouchers and education to	50,000
Food Purchasing		increase consumption and access to nutritious foods by increasing	
Supplement		the ability of low income residents to purchase fruits and	
		vegetables at neighborhood vendors and farmers' markets in	
		collaboration with DPH Healthy Retail Program.	
Healthy Corner Store	ECN	Promoting corner stores and markets to sell healthy products as	60,000
Retail		opposed to sugary beverages, etc.	
Food Security – Home	HSA	Address current waitlist: Delivery of nutritious meals, a daily-	477,000
Delivered Meals (HDM)		safety check/friendly interaction to homebound seniors/adults	
		with disabilities who cannot shop or prepare meals themselves.	
		Many providers offer home assessments/nutrition	
		education/counseling.	
Food Security –	HSA	Address current waitlist: Daily, hot, nutritious meals for	220,000
Congregate Lunch Meals		seniors/adults with disabilities	
Senior Fitness	HSA	Senior fitness programming at IT Bookman and George Davis	200,000
Congregate Meal Program	HSA	Congregate Meal Program A	75,000
Congregate Meal Program	HSA	Congregate Meal Program B	75,000
		TOTAL	1,157,000

### **ONGOING ADDBACKS FROM FY 2017-2018**

\*The Board of Supervisor's made a series of addbacks in the FY 17-18 budget. When the Board of Supervisors makes changes to the Mayor's budget, some of these changes are "addbacks" denoting the Board's decision to add funds back for a particular service. Addbacks become part of an agency's baseline budget.